

Inspection Report

Name of Service: Magherafelt Community Services

Provider: Northern HSC Trust

Date of Inspection: 10 March 2025

Information on legislation and standards underpinning inspections can be found on our website https://www.rqia.org.uk/

1.0 Service information

Organisation:	Northern HSC Trust
Responsible Individual:	Ms Jennifer Welsh
Registered Manager:	Mrs Claire Appolonia O'Hare

Service Profile:

Magherafelt Community Services is a Northern Health and Social Care Trust (NHSCT) domiciliary care agency. The staff team of 100 provides care and social support to 221 service users in the Magherafelt locality.

2.0 Inspection summary

An unannounced inspection took place on 10 March 2025, between 9.30 am and 1.40 pm by a care Inspector.

The inspection was undertaken to evidence how the agency is performing in relation to the regulations and standards; and to assess progress with the areas for improvement identified, by RQIA, during the last care inspection on 11 July 2023; and to determine if the agency is delivering safe, effective and compassionate care and if the service is well led.

The inspection established that care delivery was safe and that effective and compassionate care was delivered to service users. However, improvements were required to ensure the effectiveness and oversight of certain aspects of the agency, such as staffing shortages, recruitment practices, care records, staff induction and training and the need for smaller daily notes booklets to be developed.

RQIA was also concerned regarding gaps in the out of hours' rota for Home Care Officers (HCOs). Whilst assurances were provided that this matter is in the process of being addressed, an area for improvement has been identified to ensure this matter is fully addressed.

Service users and their representatives generally spoke positively regarding the care and support. Refer to Section 3.2 for more details.

As a result of this inspection both areas for improvement, identified at the previous inspection, were assessed as having been addressed by the provider. Full details, including new areas for improvement identified, can be found in the main body of this report and in the quality improvement plan (QIP) in Section 4.

3.0 The inspection

3.1 How we Inspect

RQIA's inspections form part of our ongoing assessment of the quality of services. Our reports reflect how the agency was performing against the regulations and standards, at the time of our inspection, highlighting both good practice and any areas for improvement. It is the responsibility of the provider to ensure compliance with legislation, standards and best practice, and to address any deficits identified during our inspections.

To prepare for this inspection we reviewed information held by RQIA about this agency. This included the previous Quality Improvement Plan issued, registration information, and any other written or verbal information received from service users, relatives, staff or the commissioning trust.

Throughout the inspection process inspectors seek the views of the service users/relatives who are in receipt of care and support; the home care workers who work for the agency; and review/examine a sample of records to evidence how the agency is performing in relation to the regulations and standards.

3.2 What people told us about the service and their quality of life

Through active listening, RQIA aims to ensure that the lived experience is reflected in our inspection reports and quality improvement plans.

We spoke with a range of service users and their representatives. Service users told us that they were 'happy enough', that the home care workers were 'very good' to them and they 'couldn't ask for better'. Service users' relatives said that they had no concerns, describing the care as being 'respectful' and 'not rushed'.

3.3 Inspection findings

3.3.1 Staffing arrangements

The agency has a number of different staff roles. The Manager and the Domiciliary Care Locality Support Manager's (DCLSM) roles are divided between Magherafelt Community Services and another registered domiciliary care agency. The Home Care Workers (HCWs) deliver the care to service users in their own homes. The Allocation Officers' (AOs) role includes managing the Health Care Workers (HCWs) rotas and covering any short notice absences. The Home Care Officers' (HCO) role includes line management responsibilities for the HCWs and they also coordinate many aspects of the service users' care and care records. The HCO's and the AOs worked collaboratively together to ensure that the service users received their calls when there were any HCW absences.

HCOs also have responsibility for 'out of hours'; this included being contactable at specific hours during the week and also at weekends.

However, it was identified that there were specific gaps in the out of hours cover period. For example, there was an hour and a half in the mornings and an hour in the evening, when the HCWs were unable to contact the HCOs/AOs to report any issues. RQIA is aware that there is a senior manager on-call, in the event that the HCWs needed to report instances where they were unable to gain access to a service user's home. Whilst this enables the senior manager to follow the Failure to Gain Access protocol, there were limitations to what the senior manager could act upon in such circumstances.

The gap in the out of hours' rota also leads to a 90-minute delay in reporting matters such as sickness/travel disruption that could potentially impact on the service users getting their calls on time. An area for improvement has been identified.

A review of the agency's staff recruitment records confirmed that pre-employment checks, including criminal record checks (AccessNI), were generally completed and verified before staff members commenced employment and had direct engagement with service users. However, it was identified that AccessNI checks had not been undertaken consistently on staff who had transferred to Magherafelt Community Services by way of an internal staff transfer from another post within the NHSCT. An area for improvement has been identified.

Review of the Induction records identified that there were numerous gaps in completion. An area for improvement has been identified.

It was established that there was a good system in place to provide the HCWs with on-site supervision and also individual supervisions. Appraisals were completed on an annual basis.

The agency maintained a record for each member of staff of all training and professional activities undertaken. The majority of training elements had been undertaken and it was positive to note that compliance with training is monitored as part of the governance and managerial systems (accountability meetings). However, the mandatory training did not include specific elements such as Diabetes awareness. Whilst the healthcare workers were not required to administer any insulin or check service users' blood levels, it is important that they have an awareness of how service users may present if they are unwell. An area for improvement has been identified.

3.3.2 Care delivery and Management of Care Records

Whilst there was evidence that some missed calls had been due to extenuating circumstances, it was good to note that these had been recorded in keeping with the agency's policy and procedures. The inspector was advised that the agency was having recruitment difficulties, which resulted in them having to hand back a number of service users' care packages to the Trust Brokerage. RQIA acknowledges that these 'hand backs' were based on the service users who care needs were less critical than others. It was also good to note that the Trust has recently implemented a Service Disruption monitoring process, which affords senior management within the Trust better oversight of such instances; however, the agency is required to ensure that there is at all times an appropriate number of staff employed. An area for improvement has been identified.

Review of returned daily notes identified that service users received their calls in keeping with the care plan.

Service users' needs were assessed when they were first referred to the agency and before care delivery commenced. Care plans were in place to direct staff on how to meet the service users' needs. The majority of risk assessments and care plans were in date and there was a service user spreadsheet (the A-Z) which the manager used to track renewal dates for the relevant documents. However, there were a number of risk assessment, care plans and care reviews that were significantly out of date. This is further discussed in section 3.3.3.

There was a procedure in place for the collection of completed daily notes from service users' homes; the HCOs collect the notes every three months and return them to the registered office. Review of records identified that the daily notes were not being returned on a regular basis and it was identified that one service users' daily notes had not been returned to the registered office for a 20-month period. An area for improvement has been identified.

Advice was given in relation to developing a smaller booklet for daily notes for use in smaller packages of care. An area for improvement has been identified.

There was a system in place to record when care records had been retrieved from service users' homes, when the service users care package ceased.

3.3.3 Quality of Management Systems

Mrs Claire O'Hare has been the manager since 18 August 2009; she is also the manager of another registered domiciliary care agency.

Review of a sample of records evidenced that a robust system for reviewing the quality of care, other services and staff practices was in place. The agency was visited each month by a representative of the registered provider to consult with service users, their relatives and staff and to examine all areas of the running of the agency. The reports of these visits were completed in detail.

The agency recorded information regarding care records renewal dates on an electronic spreadsheet called the Service Users A-Z. This system enables the identification of risk assessments, care plans and care reviews that were out of date and the HCOs then follow up with the Trust community services team, who are responsible for formulating these risk assessments and care plans. However, it was evident that these were frequently not returned to the HCOs, when requested. Whilst RQIA acknowledges this, it is the responsibility of the agency to ensure compliance with the Regulations and Standards. An area for improvement has been identified to address the above matters.

It is further advised that this matter is reviewed on an ongoing basis as part of the monthly quality monitoring process,

The annual quality report had been completed; advice was given in relation to retaining the feedback received from service users/staff pertaining to Magherafelt Community Services. This will be reviewed at a future inspection.

Agencies are required to have a person known as the Adult Safeguarding Champion (ASC), who has responsibility for implementing the regional protocol and the agency's adult safeguarding policy. In the Trust, this person is called the Designated Adult Protection Officer (DAPO).

A specific individual was identified as the agency's DAPO. It was established that good systems and processes were in place to manage the safeguarding and protection of adults at risk of harm.

There was a protocol in place for staff to follow where service users were found not to be at home.

Review of records identified that complaints had been managed appropriately; advice was given regarding the layout of the complaints process within the Service User Agreement. This related to the manager's contact details being given more prominence within the complaints section. This advice was welcomed and it was agreed that this matter would be raised as the Service User Agreement is used across all home care agencies within the Trust.

Review of records identified that all incidents had been managed appropriately.

Whilst there had been no Notifiable Incidents reported to RQIA, discussion with the person in charge identified that they were aware of the type of incidents which required to be notified to RQIA.

The Northern Ireland Social Care Council (NISCC) register was checked on a monthly basis, to ensure that all staff remained registered.

4.0 Quality Improvement Plan/Areas for Improvement

Areas for improvement have been identified where action is required to ensure compliance with Regulations and Standards.

	Regulations	Standards
Total number of Areas for Improvement	5	3

Areas for improvement and details of the Quality Improvement Plan were discussed with the person in charge, as part of the inspection process. The timescales for completion commence from the date of inspection.

Quality Improvement Plan

Action required to ensure compliance with The Domiciliary Care Agencies Regulations (Northern Ireland) 2007

Area for improvement 1

Ref: Regulation 16 (1)(a)

Stated: First time

To be completed by: Immediate from the date of the inspection The registered person shall ensure that gaps in the out of hours cover arrangements are addressed with immediate effect; and ensure that all HCWs are aware of the escalation plan for immediately reporting instances where they fail to gain access to service users' homes; and any matters that may impact upon their ability to attend a call; the out of hours' system must be capable of reacting to any matters that arise and must not constitute a message receiving service until business opening hours.

Ref: 3.3.1

Response by registered person detailing the actions taken:

The registered manager will ensure all HCWs are made aware of the esculation plan for immediate reporting, by contacting the "Senior on Call" outside of the Out of Hours service operating hrs until business opening hrs. This will ensure there is no gap in the out of hours rota cover arrangements.

Area for improvement 2

Ref: Regulation 13 (d)

Stated: First time

To be completed by: Immediate from the date of the inspection The registered person shall ensure that AccessNI checks are undertaken on all staff regardless of whether or not they commenced employment via internal Trust transfer arrangements.

Ref: 3.3.1

Response by registered person detailing the actions taken:

Human resources has been contacted. Going forward all staff who require an Access NI check for their job role within the homecare service will have an Access NI check completed prior to commencing post, this will include internal moves eg via Expressions of Interest or Voluntary Transfer.

Area for improvement 3

Ref: Regulation 16 (1)(a)

Stated: First time

The registered person shall ensure that at all times there are appropriate numbers of staff for the purposes of the agency; and that action is taken in response to any patterns of handbacks (service disruptions) identified.

Ref: 3.3.2

To be completed by: Immediate from the date of the inspection

Response by registered person detailing the actions taken:

The Register manager will continue to follow the agreed SOP for the Disruption of Services due to staffing levels, which contains alerting senior management of staffing levels in the identified office area. The registered manager at present has a plan in place to continually roll out recruitment and selection of HCWs for her designated area.

Area for improvement 4

Ref: Regulation 21 (1)(c)

Stated: First time

To be completed by: Immediate from the date of the inspection The registered person shall develop and implement a system to ensure that records are retrieved from the service users' homes in keeping with the agency's policy and procedure, to ensure that they are subject to timely audit.

Ref: 3.3.2

Response by registered person detailing the actions taken:

The registered manager has a sysyem in place to record date range of service user held record books collected, date service user record audited completed and when the next audit is due flags up as in date or overdue.

The registed manager will closely monitor this spreadsheet and reinforce with staff the importance of planning timely visits to ensure they meet their quarterly audits and keepiong the system updated.

The area manager will review and report on any decline or progress regarding the service user held record collection and record audits outstqanding within the monthly quality monitoring audits.

The registered manager will continue to remind staff to follow the SOP regarding timely collection of service user held records as soon as a package is ceased.

In all circumstances where it has been impossible to collect service user records an incident report(Datix) will be completed.

Area for improvement 5

Ref: Regulation 15 (2)

(a)(b)(c)

Stated: First time

The registered person shall ensure that risk assessments, care plans and care reviews are up to date; and where there have been a number of requests made to follow up on these matters, Senior Management should be informed.

Ref: 3.3.2

To be completed by: Immediate from the date of the inspection

Response by registered person detailing the actions taken:

The registered manager will continue to highlight to senior management of the domiciliary care service, where requests for updated documentation eg care plans, risk assessments are not being forwarded to the service and will keep a record of this as evidence for inspection by RQIA Inspectors

Action required to ensure compliance with The Domiciliary Care Agencies Minimum Standards, revised 2021

Area for improvement 1

Ref: Standard 12.1

Stated: First time

To be completed by: Immediate from the date of the inspection

The Registered Person shall ensure that staff Induction records are completed.

Ref: 3.3.1

Response by registered person detailing the actions taken:

The registered manager will develop a review/audit proforma of new staff files(with a timescale included eg 4 weeks/8 weeks/12 weeks/6 months) to identify any gaps in the induction process not completed eg signatures/attendance/completion of training/ development.

The registered person shall ensure that the Induction process is

Area for improvement 2

Ref: Standard 12.4

further developed to ensure that it includes awareness information pertaining to Diabetes awareness.

Stated: First time

Ref: 3.3.1

To be completed by: Immediate from the date

of the inspection

Response by registered person detailing the actions taken: Diabetes Awareness resource for homecare staff is in the

development stage and will share with the RQIA Inspector the update on the development of this training when finalised.

Area for improvement 3

Ref: Standard 8.10

The registered person shall ensure that smaller booklets for daily notes are developed for use in smaller packages of care; this will enable more frequent auditing of these records.

Stated: First time

Ref: 3.3.2

To be completed by: Immediate from the date

of the inspection

Response by registered person detailing the actions taken: The daily record notes are ordered through a printing company. Costings have been received for printing smaller books, approval

for ordering to be confirmed.

In the interim, retrieving records in line with audit process will not be delayed due to the amount of pages in the book, records will be retieved before book completed in line with current audit

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process.The registered manager will monitor and address adherence to this with appropriate staff

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